Our Ref:  B10/1C
           B1/15C

8 August 2020

The Chief Executive
All Authorized Institutions

Dear Sir/Madam,

Financial Sanctions

In the light of the unprecedented circumstances caused by “sanctions” imposed by foreign governments on certain persons\(^1\) in Mainland China and the Hong Kong Special Administrative Region recently, I am writing to explain the expectations of the Hong Kong Monetary Authority (HKMA) on authorized institutions (AIs) to ensure that a distinction is made between targeted financial sanctions applicable under Hong Kong law and unilateral sanctions imposed by foreign governments. AIs should carefully assess all risks involved and endeavour to treat customers fairly.

Hong Kong’s Targeted Financial Sanctions Regime

Hong Kong fully implements targeted financial sanctions in compliance with United Nations Security Council Resolutions, which are implemented in Hong Kong via the United Nations Sanctions Ordinance (Cap.537) and the United Nations (Anti-Terrorism Measures) Ordinance (Cap.575)\(^2\). The HKMA does not issue or maintain any form of sanctions or designation list but it has a supervisory role within the targeted financial sanctions regime in relation to AIs’ systems and controls for complying with these legal requirements.

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\(^1\) “Persons” under the “sanctions” include both individuals and entities.
\(^2\) Sanctions lists are published and updated on the Commerce and Economic Development Bureau’s website and in the Government Gazette for the relevant legislation.
Foreign Government Unilateral Sanctions

For the avoidance of doubt, unilateral sanctions imposed by foreign governments are not part of the international targeted financial sanctions regime and have no legal status in Hong Kong. Therefore, no obligation is created for AIs under Hong Kong law.

AIs are reminded of the need to establish and implement policies for their Hong Kong businesses that are informed by a thorough assessment of any legal, business and commercial risks involved and based on a balanced approach. In assessing whether to continue to provide banking services to an individual or entity designated under a unilateral sanction which does not create an obligation under Hong Kong law, boards and senior management of AIs should have particular regard to the treat customers fairly principles.

Should you have any questions regarding this circular, please contact your usual supervisory contact at the HKMA.

Yours faithfully,

Arthur Yuen
Deputy Chief Executive