

#### HONG KONG MONETARY AUTHORITY

# Briefing to the Legislative Council Panel on Financial Affairs

**19 November 2012** 



- 1. Assessment of Risk to Hong Kong's Financial Stability
- 2. Banking Supervision
- 3. Financial Infrastructure
- 4. Hong Kong Mortgage Corporation
- 5. Hong Kong as an Offshore RMB Centre
- 6. Investment Performance of the Exchange Fund



# ASSESSMENT OF EUROPE'S ECONOMY: RECENT DEVELOPMENTS

- Market concerns over the European debt crisis slightly eased:
  - ➤ €100 bn bailout plan announced by eurozone for Spanish banks
  - > A single regulatory body for the eurozone to be set up
  - Outright Monetary Transactions programme (a government bond purchase plan) announced by European Central Bank
  - European Stability Mechanism ratified by German constitutional court ruling



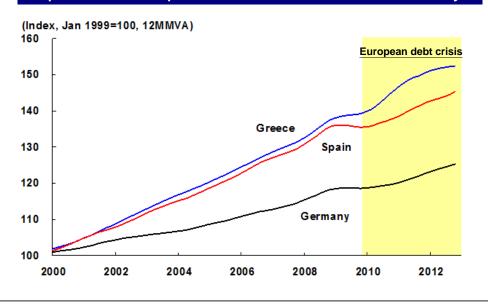
#### **ASSESSMENT OF EUROPE'S ECONOMY**

- Relevant measures can help reduce adverse feedback loop between sovereign debt and banking recapitalization problems
- Time gained for countries concerned to put in place fiscal tightening and structural reforms
- However, strong determination and persistent efforts required for pushing through reforms
- Fiscal tightening and banking deleveraging in eurozone increase risk of economic contraction
  - Deficit reduction targets not met
  - Public sentiment against tightening measures still running high



### ASSESSMENT OF THE EUROPEAN ECONOMY: A LONG-DRAWN-OUT PROCESS OF ECONOMIC ADJUSTMENT

#### Spain and Greece's price indices rose faster than that of Germany





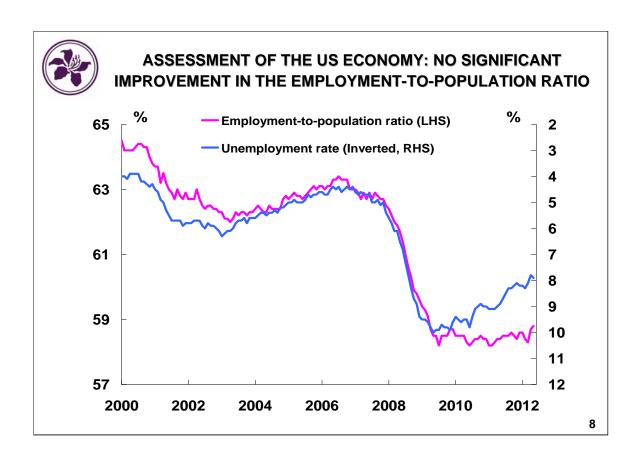
## ASSESSMENT OF THE US ECONOMY: RECENT RECOVERY STILL SLOW

- US recovery continued but still at a slow pace
- Market forecasts for full-year growth at 2.2%; Fed forecasts at 1.7 2.0%
- Some positive economic data lately:
  - ➤ Housing price and sales volume showed signs of stabilising
  - ➤ Unemployment fell from 8.3% in July to 7.9% in October
- US Federal Reserve announced 3<sup>rd</sup> round of quantitative easing in September, buying an additional USD40 bn of mortgage-backed securities each month until outlook for the labour market improves substantially. Ultra low interest rates will also be kept at least through mid-2015
- Fixed rates for 30-year mortgage loans fell 21 basis points to a historically low level of 3.34% following the announcement



## ASSESSMENT OF THE US ECONOMY: MAJOR DOWNSIDE RISKS

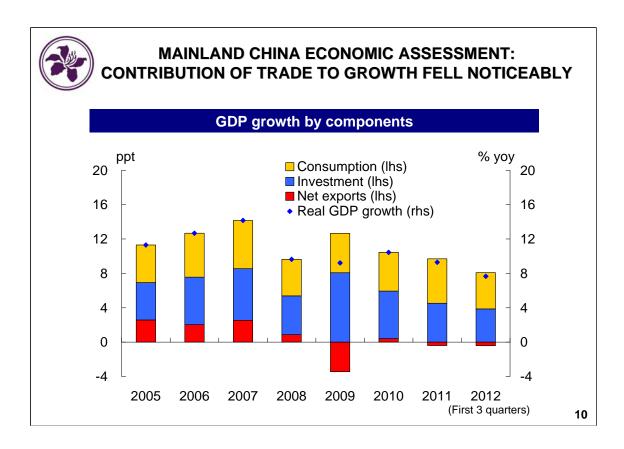
- In short term: fiscal cliff; in medium to longer term: major fiscal consolidation still required
- Stimulus from 3<sup>rd</sup> round of quantitative easing on growth and employment, though effective for a while, is likely limited.
   Creates difficulty when considering a timely exit
- Household deleveraging may continue depending on whether the property market can see an early bottoming out
- Structural problems in job market difficult to tackle





### ASSESSMENT OF MAINLAND CHINA'S ECONOMY

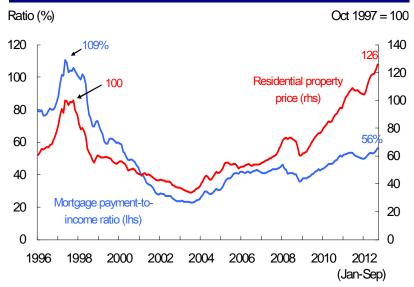
- Economic growth weakened; consensus forecast for the year: 7.7%
- Inflation fell; consensus forecast for the year: 2.7%
- People's Bank of China cut benchmark interest rates in both June and July and will continue to pursue its robust monetary policies, put stabilising growth in a more important position
- With policy focus turned to support growth, impetus for growth is expected to increase in coming quarters:
  - Increase in infrastructural investments will keep up a brisk pace
  - > Real estate market will show signs of stabilising
  - Measures will be introduced to promote external trade



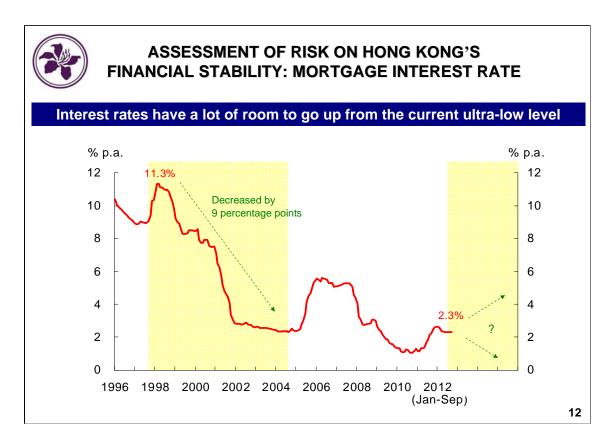


## ASSESSMENT OF RISK ON HONG KONG'S FINANCIAL STABILITY: PROPERTY MARKET

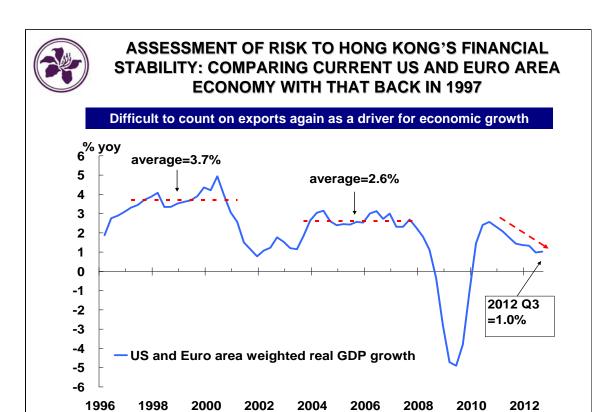
#### Property market in 1997 and the current episode



Note: The mortgage repayment-to-income ratio compares the amount of mortgage payment for a typical flat of 50 sq. m. (under a 20-year mortgage with a 70% loan-to-value ratio) to the median income of households living in private housing



- The overheating property market carries somewhat different risks to macroeconomic and financial stability at the current juncture than in 1997.
- During 1997, the average mortgage interest rate was relatively high at around 11%, with monthly mortgage repayment estimated to be around \$10,000 for a \$1,000,000 mortgage loan (Jun 1998: \$10,475). On the other hand, the average mortgage interest rate is rather low now at just 2.3%, with monthly mortgage repayment estimated to be around \$4,000 for a \$1,000,000 mortgage loan (Jul 2012: \$4,401).
- Following the burst of the property bubble in 1997, mortgage interest rates fell by around 9 percentage points. This helped reduce the repayment burden of mortgagors. In contrast, interest rates have already reached an ultra-low level in recent years, suggesting that interest rates have a lot of room to go further up.





### ASSESSMENT OF RISK TO HONG KONG'S FINANCIAL STABILITY: PRUDENTIAL MEASURES FOR MORTGAGE LENDING

- Risks to Hong Kong's financial stability now are no smaller than those in 1997
- Therefore the HKMA introduced its 5<sup>th</sup> round of prudential measures for mortgage lending on 14 September 2012 to strengthen risk management of banks
- For borrowers with multiple property mortgages:
  - Debt servicing ratio further reduced
  - ➤ Loan to valuation ratio lowered (for mortgage loans assessed based on the net worth of borrowers or for borrowers whose principal income is derived from outside Hong Kong)
- Maximum loan tenor of mortgage loans is 30 years



# ASSESSMENT OF RISK TO HONG KONG'S FINANCIAL STABILITY: EFFECTIVENESS OF PRUDENTIAL MEASURES

	Before introduction of measures	Recent status
Average mortgage rates	64% (Sep 2009)	55% (Sep 2012)
Debt servicing ratio	41% (Aug 2010)	36% (Sep 2012)



## ASSESSMENT OF RISK TO HONG KONG'S FINANCIAL STABILITY: CAPITAL FLOWS

- Following the US Fed's introduction of 3<sup>rd</sup> round of quantitative easing, Hong Kong dollar exchange rate strengthened, triggering the strong-side Convertibility Undertaking (CU) repeatedly since October 19 and causing Aggregate Balance of the banking sector to expand by HK\$32.2 bn to HK\$180.9 bn
- Recent capital inflows mainly a result of increased local equity holdings by overseas investors and conversion by local corporates of proceeds from foreign currency bond issuance into Hong Kong dollars
- Net inflows into the Hong Kong dollar are expected to continue for some time
- The strong-side CU operates in accordance with the standing procedures of the currency board system. Under this system, when the strong-side CU is triggered by capital inflows, the HKMA can create Hong Kong dollars limitlessly by expanding the monetary base

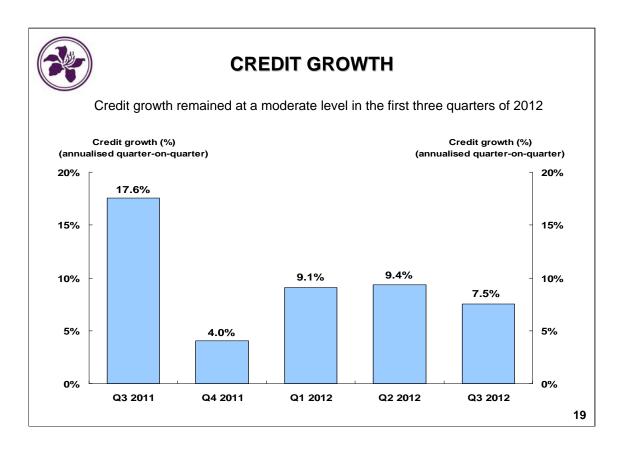


# ASSESSMENT OF RISK TO HONG KONG'S FINANCIAL STABILITY: CONCLUSION

- Sentiment in the financial markets improves slightly but major uncertainties still abound in the global economic and financial environment
  - European debt crisis remains the biggest threat to global financial stability
  - Outlook of the US economy hinges on fiscal policies
  - > Growth in Mainland China and other emerging economies slackens
- Meanwhile, global conditions of low interest rates and abundant liquidity will
  persist for a longer period, which may bring inflationary and asset price pressures
  to emerging economies
- Domestic growth decelerates but property market continues to heat up, aggravating misalignment between house prices and real economy
- In such an unusual global financial environment, we must brace ourselves for potential renewed volatilities caused by capital flows and risks of an overheating property sector to financial and economic stability



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• In the first three-quarters of 2012, credit growth was at an annualised rate of 8.8%. It is much slower than the 20.2% growth recorded in 2011.



### **BASEL III IMPLEMENTATION PROGRESS**

### First phase of implementation:

- Capital standards
  - Rules tabled at LegCo for negative vetting
  - Consultation conducted on revisions to the Pillar 2 "Supervisory Review Process"
- Disclosure standards
  - Industry consultation on draft rules

20

#### First phase of implementation

- Pillar 1 Rules implementing the first phase of the Basel III capital standards were tabled at LegCo on 24 October for negative vetting. Subject to completing negative vetting, the rules will take effect from 1 Jan 2013 in line with the Basel Committee's timetable.
- Pillar 2 The banking industry were consulted in October on a revised module within the HKMA's Supervisory Policy Manual dealing with the "Supervisory Review Process", which sets out the manner in which Pillar 2 capital requirements should be determined and operate under Basel III.
- Pillar 3 The industry is being consulted on the proposed Rules for implementing new disclosure standards reflecting the changes to the Capital Rules. These should take effect at the end of June 2013 under the Basel timeline.

#### Other tasks

- The banking reporting returns are currently being updated to reflect the changes made to the Capital Rules.
- The HKMA will continue to engage with the industry in the ongoing implementation process for other areas of Basel III such as the liquidity standards, leverage ratio and capital buffers.



### BANKING DEVELOPMENT: PRIVATE WEALTH MANAGEMENT

- Provides supervisory guidelines for private wealth management sector
- Establishes a professional qualification framework to enhance professional competence of private wealth management practitioners
- A trade organisation to be formed to promote development private wealth management business in Hong Kong

- In line with the Government's policy to enhance Hong Kong's status as a major asset management centre within the region, and to promote sustainable, healthy and long-term development of the private banking business, the HKMA has been working with this sector on matters relating to regulatory standards. Efforts are also made to ensure an appropriate degree of protection for investors.
  - The HKMA issued a circular on 20 January, 2012 on a flexible version of enhanced measures applicable for the sale of investment products to private banking customers. This is in recognition of a different clientele and mode of operations of private banking business from that of its retail business segment. It also aims to provide a appropriate degree of protection to private banking customers.
  - 2. In regard to issues relating to the development of regulatory standards and principles by the Securities and Futures Commission (SFC), the HKMA has always consulted the latter on proposals relating to private banking business. A notable development was the issuance by the HKMA of a circular on 12 June, 2012, which sets out the definition of private banking customers and provides guidance for the private banking industry on a portfolio-based approach in suitability assessment before making an investment offer or proposal.
  - 3. The HKMA will continue to work with the SFC and the private banking industry to address the latter's concerns and recommendations and provide guidance, where necessary, to assist them in compliance with regulatory standards.
- To enhance the capability and integrity of private wealth management practitioners in Hong Kong, and nurture and retain talents in the industry, the HKMA is joining forces with the SFC, the private wealth management sector and related professional organisations. The aim is to develop an enhanced professional qualification framework, setting out requirements for industry practitioners in terms of their professional standards and continuing professional training.
- To promote the development of private wealth management business in Hong Kong, the industry is preparing to set up a Private Wealth Management Association. The HKMA will continue to facilitate its establishment where appropriate.



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#### **Development of Islamic finance**

- Aims to provide a tax regime for Islamic bonds comparable to that for their conventional counterparts
- Consultation conclusions published in October; briefing to Panel on Financial Affairs in early November; legislative proposal scheduled for early 2013

#### Over-the-counter (OTC) derivatives market reforms

- Seeks to be in line with commitment of G20, which includes establishing a regulatory regime for reporting and central clearing of OTC derivatives transactions
- Consultation conclusions published in July; results of subsequent consultation under review; legislative proposal scheduled for early 2013

#### Enhancing legal framework to be in line with retail payment developments

- Aims to ensure retail payment systems and instruments operate safely and efficiently, with provision of consumer protection and robust management of systemic risks, and keep Hong Kong's related legislation in line with international standards
- Specific development strategy announced in September; consultation scheduled for the first half of 2013 followed by legislative proposal



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#### HONG KONG MORTGAGE CORPORATION

#### **Reverse Mortgage Programme**

- Introduction of three enhancements in November 2012
  - Minimum age of borrowers lowered from 60 to 55
  - Maximum specified property value for payout calculation increased from HK\$8 mn to HK\$15 mn
  - Maximum lump-sum payout amount increased

#### **SME Financing Guarantee Scheme**

 Positive market response with 4,319 applications approved for a total loan amount of HK\$19 bn as at 12 November 2012, benefitting some 2,800 enterprises with 82,000 employees

#### **Microfinance Scheme**

 As at October 2012, over 1,500 phone enquiries and 56 loan applications were received. Of the latter, 25 were approved, with a total loan amount of HK\$6.5 mn. 16 cases are pending vetting panel interviews

25

#### **Reverse Mortgage Programme**

- As at end-October 2012, 284 applications were approved:
  - Average age of borrowers: 71 years
  - Average monthly payout: HK\$13,300
  - Average payment term: 10 years (34%), 15 years (20%), 20 years (12%), life (34%)
  - Average property value: HK\$3.7 mn
  - Average age of property: 30 years

#### **SME Financing Guarantee Scheme**

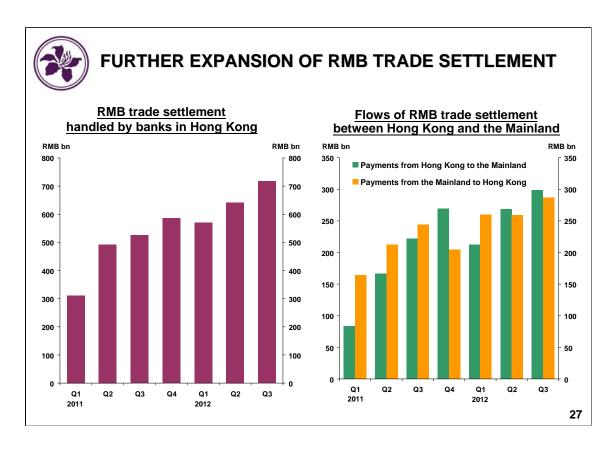
- Upon request by the government, the HKMC launched in end-May 2012 special concessionary measures with a new loan guarantee ratio of 80% under the SME Financing Guarantee Scheme. This arrangement, in force till end-February 2013, has assisted small and medium enterprises in obtaining bank financing under challenging market conditions
- Average loan interest rate and annual guarantee fee rate of 4.6% p.a. and 0.5%
   p.a. respectively

#### **Microfinance Scheme**

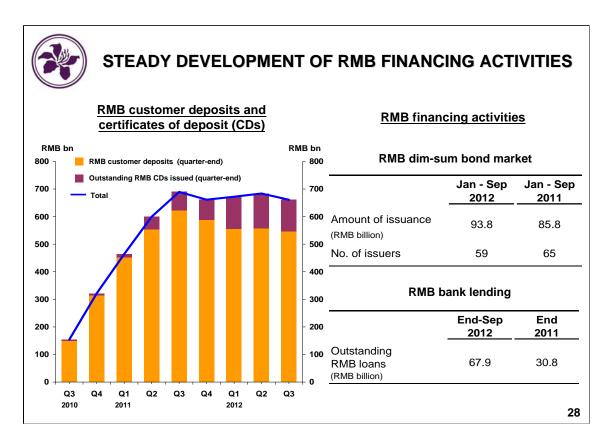
- Launched in June 2012
- Participation from six banks and five non-governmental organisations



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- Hong Kong's offshore RMB business continued to grow steadily in the first three quarters of 2012.
- In the first nine months of 2012, RMB trade settlement handled by banks in Hong Kong amounted to RMB 1,930 billion yuan, already exceeding the annual total of 2011, while the payment flows to and from the Mainland are balanced.



- At end-September, the outstanding amount of RMB customer deposits and CDs issued amounted to RMB 545.7 billion yuan and RMB 115.4 billion yuan respectively, totalling RMB 661.1 billion yuan.
- Banks have been offering RMB services to personal customers who are non-Hong Kong residents since August. At end-September, over 12,000 RMB accounts were opened by non-resident personal customers, with deposits amounting to over RMB 800 million yuan.
- Alongside with the steady development of RMB bank lending and the dim-sum bond market, the range of RMB investment products has been expanding. A-share exchange traded funds, RMB currency futures and RMB shares are now available in the Hong Kong offshore RMB market.

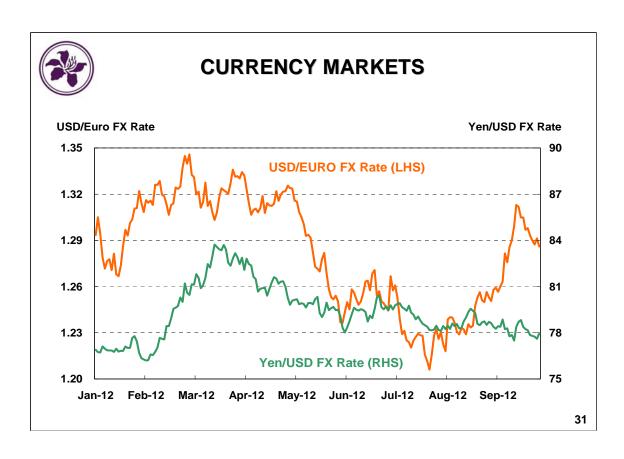


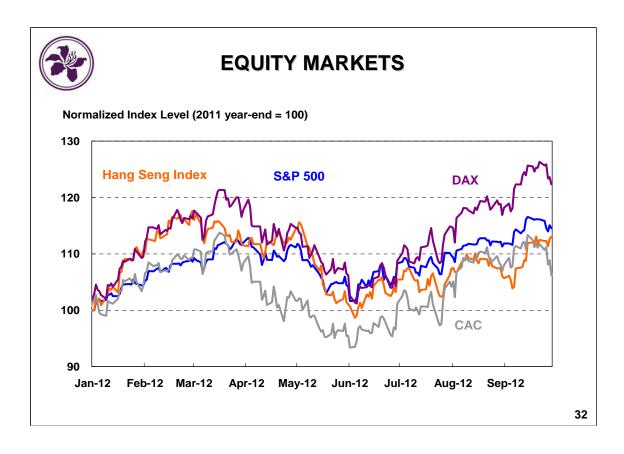
# ENTRENCHING ROLE OF HONG KONG AS GLOBAL HUB FOR RMB SETTLEMENT AND CORRESPONDENT BANKING

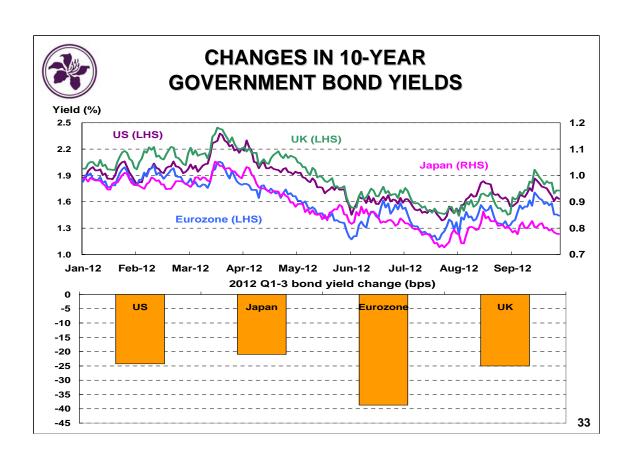
	Sep 2012	2011	Change
No. of participating banks of Hong Kong's RMB clearing platform	199	187	+6%
Of which: Branches and subsidiaries of overseas banks and overseas presence of Mainland banks	176	165	+7%
No. of RMB correspondent accounts set up by overseas banks at Hong Kong banks	1,315	968	+36%



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### **INVESTMENT INCOME**

	<del> </del>		2011	2010	2009
(HK\$ billion)	Jan - Sep*	Q3	Full Year	Full Year	Full Year
,	·				
Bonds#	30.6	10.8	71.9	42.1	(0.6)
Hong Kong equities^@	18.9	9.3	(24.2)	11.6	48.9
Other equities^	32.3	14.4	(12.2)	27.1	48.8
Foreign exchange	(3.8)	6.6	(9.1)	(3.1)	9.8
Other investments <sup>&amp;</sup>	2.1	0.1	0.7	1.7	0.8
Investment income@&	80.1	41.2	27.1	79.4	107.7

<sup>\*</sup> Unaudited figures

<sup>^</sup> Including dividends

<sup>#</sup> Including interest

<sup>&</sup>lt;sup>®</sup> Excluding valuation changes in Strategic Portfolio

<sup>&</sup>lt;sup>&</sup> Including valuation changes of investment held by EF's investment holding subsidiaries



# CHANGE IN INVESTMENT INCOME, PAYMENT TO FISCAL RESERVES AND ACCUMULATED SURPLUS

	<del> </del>	<del></del>		<b>→</b>	2011
(HK\$ billion)	Jan – Sep*	Q3	Q2	Q1	Full year
Investment income/(loss)	80.1	41.2	(5.6)	44.5	27.1
Other income	0.2	0.1	0.1	-	0.2
Interest and other expenses	(3.4)	(1.1)	(1.4)	(0.9)	(4.7)
Net investment income/(loss)	76.9	40.2	(6.9)	43.6	22.6
Payment to Fiscal Reserves#	(28.5)	(9.2)	(9.6)	(9.7)	(37.0)
Payment to HKSAR government funds and statutory bodies#	(5.8)	(2.1)	(1.9)	(1.8)	(5.6)
Valuation change of Strategic Portfolio less valuation change of investment held by EF's investment holding subsidiaries^	(2.3)	0.5	(1.7)	<u>(1.1)</u>	(3.6)
Increase/(Decrease) in EF Accumulated Surplus	40.3	29.4	(20.1)	31.0	(23.6)

<sup>\*</sup> Unaudited figures

<sup>#</sup> The fixed rate of fee payment is 5.6% for 2012 and 6.0% for 2011

<sup>^</sup> Including dividends



#### **DIVERSIFICATION OF INVESTMENT**

- To enhance return of the Exchange Fund in the medium and long term, the HKMA has, since 2008, been diversifying part of the Fund's investment into more asset classes. These include emerging market bonds and equities, private equity funds, real estate properties, and Mainland renminbi bonds and equities
- At end-September 2012, the Fund's total investment value in new asset classes amounted to HK\$131 bn (end-2011: HK\$83.6 bn). Outstanding investment commitments were HK\$69.5 bn (end-2011: HK\$56 bn)
- As the size of diversified investment must not exceed one-third of the accumulated surplus of the Fund, the ceiling for such investment is HK\$202.7 bn based on the figures of September 2012
- The HKMA is reviewing the strategy for diversifying the Fund's investment.
   Proposals will be submitted to the Exchange Fund Advisory Committee by the end of 2012